

# Current Situation Analysis and Path Exploration of Party Construction of Social Organizations under the Background of Comprehensively Enforcing Strict Party Governance

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**Abstract:** To carry out party building in social organizations is not only the inevitable requirement for the CPC to consolidate the ruling base and expand the mass base, but also an important way for social organizations to develop healthily and play a role. It is of great significance to investigate the management system, current situation and predicament of the party building work of social organizations for accurately positioning the function of the Party organization in social organizations and innovating the path and mode of the party building work of social organizations.

## 1. Introduction

According to the report, the 19th congress to strengthen the construction of grass-roots organization to promote organization as the key point, prominent political functions, the enterprises, rural, government agencies, schools, research institutes, streets, communities, social organizations, such as construction of grass-roots party organizations to become propaganda the party's claim, implement the party's decisions, leading grassroots governance, solidarity, mobilize the masses, promoting reform and development of strong fighting forts. In the past decade, China's social organizations have been characterized by rapid development, a large number of social organizations, a wide variety of social organizations and a wide range of social organizations. A large number of social organizations play an indispensable role in promoting economic development and maintaining social harmony and stability. With the rapid development and expansion of the party, new situations and new problems keep emerging, such as a large number of "floating party members, pocket party members, invisible party members", low coverage rate of Party organizations, difficult education and management of Party members, lack of funds, lack of venues, difficult party organizations to play a role and other problems have become the new challenges and shortcomings of the party building work of social organizations. In view of the weak party building work of some social organizations, General Secretary Xi Jinping has stressed the importance of strengthening party building in social organizations as they cover a large number of areas. The more complex the situation is in a place with a weak foundation, the more important it is to improve Party organizations, do party work well, ensure full coverage, strengthen the foundation, and prevent the "barrel effect". Strengthening party building in social organizations will effectively promote the healthy and orderly development of social organizations.

At present, the social organizations in boosting economic development, employment, providing public services, development of public welfare undertakings, to carry out environmental protection, resolving social contradictions, conducting negotiations at the grass-roots level, build the social psychological service system plays a big role, has become an important participant of social management and public services and providers. Party organization for social organization should play the role of leading, can improve the social organization is not perfect management system, to solve the lack of credibility, to improve public services, internal governance need specification, stable talent team need to be solved, such as problems, through the play a role of social organization party organization's fight fortress will ensure that the party's line, principles and policies on social organizations in the implementation, and consolidate the party's mass base, close ties between the party and all walks of life and people from all walks of life.

## **2. 1 Strengthening Party Building in Social Organizations Will Further Promote the Modernization of China's Governance System and Capacity**

At present, social organizations have increasingly become the bridge and link between the Party and the government and the people, serving the people and connecting the people, playing an important role in the process of innovating the social governance system and accepting the transfer of government functions. Social organizations, by stimulating social vitality and mobilizing people to participate in social governance, are an important way for national governance to achieve “good governance” from “autonomy and “co-governance”, and an important link in the modernization of national governance system. As the “mouthpiece” and the link between citizen and government mediation, coordination of social contradictions “moderator”, public service providers, advocates of public spirit, promoters of social autonomy, social organization in state political life, economic life and social life of modern component of political legitimacy, and its development space is growing. Strengthening the party building work of social organizations will help ensure their correct political orientation, promote better participation of social organizations in national governance and social management, and gather strong positive energy for comprehensively deepening reform. By expanding the party's organizational coverage and work coverage, building a vehicle for party building in social organizations, and enhancing the effectiveness of party building in social organizations, we will give full play to the leadership core and political leading role of grassroots Party organizations in social organizations in serving the people, rallying people's hearts, and resolving conflicts.

## **3. 2 Strengthening Party Building in Social Organizations Will Help Guide Party Building At the Grass-Roots Level in the New Era with Party Political Building**

Party's 19 report pointed out: “the political construction in the first place is the party's general requirements of the construction of the new era, is a new mission of the communist party of China based on the new era of profound insight into its nature, history, construction law of major proposition, is the new starting point ahead the new great project of party building programmatic requirements. “The key to guiding Party building through political development is to take the correct political orientation as the anchor and anchor for all aspects and the whole process of Party building. Strengthening the party building of social organizations is the core content to ensure the political function and development direction of social organizations, and also the basic requirement to ensure that the political positioning of grassroots Party organizations is correct, the political function is strong, and the battle fortress is solid, so that the party building work has always become the “navigation instrument” of social organizations. By consolidating the position of Party building, activating the engine of Party building, and exploring a new model of “Party building + public welfare”, we will effectively cultivate social organizations as “boosters” that help solve the people's difficulties, address their concerns, follow the will of the people, and serve the people in the “last mile”.

## **4. Current Situation Analysis and Experience of Party Building in Social Organizations -- Based on an Empirical Study in Changzhou, Jiangsu Province**

In March 2018, changzhou municipal party committee organization department issued “about strengthening and improving party building social organization work of the implementation opinions (try out)”, to “lead - increases social organization party organization cohesive force strong, strong specification - social and scientific level of party construction, increased the strong - improving the quality of party organizations and party work covering social organization, strong service - increases social organizations around the center of the party organization, promote the development of ability, strong team - promote social organization party cadre ability quality” and “five QiangWu ascension” for the gripper, promote social comprehensive progress party construction quality in an all-round way.

## **5. 1 Taking the Lead of “Three Synchronizes” and Strengthening the Management of Party Building in Social Organizations**

The party construction should be closely related to the registration and management of social organizations, so as to realize the “three synchronizations” of promoting party construction and registration and management, carrying out party construction and evaluation of social organizations, and enhancing party construction and social organization capacity. Relying on the city, district two levels of social organization development center and incubation bases such as the carrier, to carry out professional training, social organization will “social organization party” into training core curriculum, practical operation course and set up the party, the party member and party affairs worker training into the overall planning of the city's social organization staff training, to improve social organization party affairs staff level and ability, as far as possible make the party construction with the business work to ensure the same registration, annual inspection, and the transition, and the evaluation, and evaluation.

## **6. 2 We Made Innovations in the Party Building Work Law and Gradually Improved the Coverage of Party Building in Social Organizations**

In recent years, The Civil Affairs Bureau of Changzhou has incorporated the party building work of social organizations into the overall layout of party building work of the Bureau and formulated and issued the Three-year Action Plan of Party Building Work of Social Organizations in Changzhou to systematically guide the party building work of social organizations in the city. Comprehensive party committees for social organizations at the municipal and district levels have been set up, and institutions for party building have been gradually established to basically solve the problem of having someone in charge of Party building. A system of liaison officers for Party building in social organizations has been established to provide a platform for Party members' activities. The system of Party building in social organizations has gradually improved, and the roadmap for Party building has become clearer. At the municipal level, relying on changzhou Modern Social Organization Development Center, a comprehensive service platform integrating party building services of social organizations, ability improvement of social organizations and incubation and cultivation of social organizations is built to improve the level of “two coverage”. The civil administration of each district combined with the characteristics of the district to explore the regional characteristics of social organization party building model and work path.

Bell Tower District has explored and formed a new method of party construction for social organizations with bell tower characteristics. By “one over, hatch, trilogy, four, five”, in the party construction of social organization concept, idea, method, mechanism, content and so on five aspects of breakthrough, “and”, which formed the “bell tower area community building and social organization guidance center”, to be responsible for society, the party construction in social organization guidance center leading the development of social organizations, to strengthen the party construction of social organizations “trilogy”. At the same time, we have adhered to the problem-oriented approach, detailed party building measures, and adopted various forms of party building, such as “independent building”, “joint building” and “early building”, so as to achieve full coverage and diversification of party building in social organizations. “Double incubation”, namely, the party building work and social organization incubation pay equal attention to. Through the establishment of district-level social organization incubation bases, mature social organizations will be provided with “activity supervision, project planning, skill training” and other incubation services, accelerating institutional incubation, resource docking, talent practice, policy consultation, and achievement display, and simultaneously integrating the incubation of Party members and institutional incubation. At present, 7 sub-district level incubation bases for social organizations have been built, and the ecological chain of “base + platform + Courier station” for social organization cultivation has been gradually improved. “Trilogy” namely, party member sufficient number is built alone, concentrated party member is built jointly, development party member is built as soon as possible. The Party Branch of the Social Organization Development Service Center of Hohai Street in Xinbei District has formed a list of 12 service projects, such as caring for the

elderly and helping students in public welfare. In 2016, it was rated as the Advanced Grassroots Party organization in Jiangsu Province. “Qu Yuan type”, based on the characteristics of urban community social organizations, relies on community Party organizations to gather social organizations with similar interests and hobbies to carry out party building work together. <sup>[1]</sup>

In addition, changzhou tianning, jintan, liyang city districts are combined with its own development characteristics from political society organizations to strengthen and improve party building work, the management system, set up the form, working mode, working mechanism and activity and so on preliminary exploration to form the “overall design, step-by-step manner, to break the” party construction work overall train of thought, social organization in the mixed one.

## **7. The Predicament Analysis and Difficulty Interpretation of Social Organization Party Construction in Changzhou under the New Situation**

In the past decade, The party building of social organizations in Changzhou has grown from scratch, developed and improved continuously in exploration and innovation, and gradually established norms, improved systems and smooth mechanisms of party building of social organizations. However, compared with other fields, especially the party building work within the institutional system and other grassroots party building work, the standardized management of party building in social organizations is still a “short board”. The party building work in social organizations has a short time to carry out, the importance of attention, and the intensity of promotion are different, and there are still many outstanding problems and common problems that need to be solved.

## **8. 1 Ideological Understanding is Not in Place, Heavy Business over Party Construction Phenomenon is Still Relatively Common**

Despite the competent department of city, district, street, led to a recognition of the importance of party construction has been strengthened, but most of the social organization head due to the wrong party members and ideological understanding does not reach the designated position, because of the social value, consciousness is not strong enough, party construction of the party organization in understanding unclear what play a role in social organization, think in social organization to make the party will occupy them too much energy, light weight, head of the business party phenomenon is relatively common, they are on the one hand, whether to establish party organizations in the social work have doubts, On the other hand, the current “three regulations” and there is no hard and fast provisions of party construction (the new regulations are in the process of soliciting opinions), resulting in the management of business regardless of the phenomenon of Party construction is more prominent, party construction work is not on the agenda. There are also non-party members who are in charge of social organizations concerned that party organizations will “lead by laymen and lead by professionals”, which will affect the development of their project activities. The existence of this concept makes the party building work of social organizations lag behind and not put on the agenda, and there is an ideological misunderstanding that more matters are better than less matters. Even if the person in charge of the social organization is a party member, there is still the phenomenon of “two skins” between party building and business, and they tend to wait, see and delay the party building work. A few social organizations themselves are embarrassed, on guard against, and even afraid of the embedding of party organizations.

## **9. 2 The “Two Coverage Rate” is Low, and It is Difficult to Promote the Construction and Management of the Work**

Social organization with spontaneity, natural properties, such as autonomy, flexibility, voluntary cooperation between the mainly consisted of members and self-discipline to maintain the operation of the organization, mtcsol personnel fluidity big, limited resource condition, organization attraction is not strong features also makes the social organization of the party workers to carry out the party

construction of difficulties more serious. At present, the low number of party members in changzhou social organizations and the low coverage rate of Party organizations are also an important reason for the lagging party construction work. According to statistics, by 2017, the number of party members in social organizations in charge of Changzhou Civil Affairs Bureau was less than 30, the number of party members in district-level social organizations accounted for less than 10% of the full-time staff, and more than 90% of social organizations were small in scale, and the number of party members among full-time staff was less than 3, which could not meet the requirements of establishing party organizations. There are also a large number of social intermediary organizations, urban and rural community social organizations, industrial and commercial registered social organizations and grassroots social organizations, which are still outside the scope of the party's "two comprehensive coverage". Faced with a large number of social organizations that do not have the conditions to set up party branches independently, as well as "hidden party members" and "pocket party members" in the organizations, if there is no policy guarantee of people, money and material, relevant departments will be very difficult to guide and promote the establishment of effective work.

## **10. Changzhou Social Organization Party Construction Path Exploration and Countermeasures**

Party building in social organizations is a new field of grass-roots Party building in the new era. Social organizations themselves are complicated and diversified, and their institutions are unstable, etc. To strengthen party building in social organizations requires all parties to work together to promote policy guidance at the source. Explore new paths, new carriers and new starting points for party building of social organizations in Changzhou, guide social organizations to abide by the Constitution, laws, regulations, rules and national policies, improve internal governance capacity and social service level of social organizations in Changzhou, and comprehensively promote party building of social organizations through multiple measures.

4. 1 Straighten out the management system for Party building in social organizations, and implement the "333" Law on Party Building work to promote both "visible coverage" and "effective coverage"

One of the important reasons for the difficulty of party construction in social organizations is that there are many party construction management, the system is not smooth, and the personnel is short. Therefore, "333" work method should be explored to clarify the responsibility subjects, institutional positioning, functional division and top-level design of Party construction of social organizations in Changzhou, straighten out the organizational system and management system of Party construction, and clarify the basic responsibilities of relevant responsibility subjects. The "333" work method refers to the "three lines", "three steps" and "three passes" to improve the quality and expand the scope of social organizations' Party building. "Three line" refers to build system of party construction, the management system of cis: "a line" in the civil administration system: establishment of changzhou city civil affairs bureau comprehensive social organization party committee and the district civil affairs bureau of social organization in combination with the party branch and other professional institutions, the social organization of party construction work as a whole to take charge in the affiliated party construction of civil society organizations of line work, carry out source horizontal management. "A line" in the industry sector: strengthen with the finance, justice, education, WeiJian, science and technology, by letter, the federation of industry and commerce and other relevant business interaction, establish visit contact system, building style, education, justice, business, health industry social organizations such as party branch, to make the business functions of the competent department of party committee take responsibility clear, to classify social organizations into the industry management, promote the joint conference system, establish department actively integrating resources, forming a top-down effectively promote social organization party together, to build industry vertical management mechanism. "One Line" in subdistrict communities: Party branches of community social organizations are established in subdistrict communities to manage "grassroots" social organizations with small scale, scattered

distribution and few staff, so as to achieve full coverage. By straightening out the subordination relationship of the party organizations of social organizations, each party organization of social organizations has a clear subject of superior management, standardizing the direct registration of party construction responsibility units of social organizations, and avoiding the absence of responsibility units of party construction work of social organizations.

The “three steps” refers to expanding the coverage of party building in social organizations and establishing party organizations as soon as possible. The first step is to find out the number of party members and the status of party organizations in social organizations at all levels in Changzhou, so as to provide first-hand information for improving the coverage of Party organizations in Social organizations in Changzhou. The second step is comprehensive research and analysis: the status quo of coverage of party building organizations of social organizations in Changzhou, including the number of established party organizations of social organizations, the number of general Party branches, party branches, temporary branches, joint branches, number of party members and coverage rate;The number of social organizations that have not established party organizations, the number of social organizations that should not be established, and their proportion;Do not accord with the number of party building conditions reason, party member team situation and other information analysis and judgment. The third step is to promote the establishment of the party: adopt a combination of “point, line and area”, adhere to the requirements of independent construction, joint construction of similar industries, unified construction of the region to help the bottom, as soon as possible to change the current situation of party organizations should be built or not built, and form a coordinated social organization Party construction system at the three levels of district, street and community.

“Three passes” refers to the registration, annual report, evaluation of the pass, will be strict management. To “establish COMMUNIST Party organizations and carry out activities in social organizations in accordance with the CPC constitution and relevant provisions. Social organizations should provide necessary conditions for activities organized by the COMMUNIST Party of China. “The regulation requires that registration, annual inspection, customs clearance, and grade assessment be carried out in a manner that permits simultaneous approval of the registration of social organizations and the establishment of Party organizations, simultaneous annual inspection of the self-construction of social organizations and the construction of Party organizations, and simultaneous implementation of the activities of social organizations and Party organizations striving for excellence. Establish the “four integration and four promotion” working mechanism as soon as possible, that is, integrate party construction into the formation, promote the organization coverage;Party building into cultivation, promote system norms;Party construction into evaluation, promote the implementation of responsibility;Party building should be integrated into service and play its role. The evaluation of party building in social organizations will be linked to the evaluation of social organizations and their purchase of services, and party building will be vetoed by a single vote in the evaluation of social organizations at or above the 3A level, so as to institutionalize, normalize and standardize the formation of Party organizations in social organizations.

## **11. 2 Innovating the Carrier of Party Building for Social Organizations and Realizing an “Embedded” Model of Party Building That Combines Rigidity and Softness**

As Liu Peng pointed out, the current Chinese government is gradually shifting from classified control to embedded supervision in the management system of charitable organizations. <sup>[2]</sup>The “embedded” party construction mode referred to in this paper includes “rigid embedded + flexible embedded”. The so-called “rigid embedding” refers to the specific and definite prescribed actions taken by the Party and the government in the process of party building in social organizations. Its purpose is to force social organizations to complete the work of Party building through rigid embedding, so as to realize the full coverage of party organizations and party work in form. <sup>[3]</sup> “Rigid embedded” is embedded, including the development of social organization registration, hatch, evaluation reports, performance appraisal of party construction in the process of rigid

requirements, such as through embedded “rigid” to realize the ruling of the penetration and influence of social organization, thus effectively expand the coverage of the party organization in society, to some extent, promote the healthy and orderly development of standardization of social organization. The so-called “flexible embedding” refers to promoting the party building work of social organizations to deeply penetrate into the business process through a number of flexible measures, such as concept change, content integration and business promotion, so that the party building work becomes a voluntary and active behavior of social organizations. The work of Party building should be closely combined with the business work of social organizations, and the development of Party building should be the help rather than the resistance to the development of social organizations. <sup>[4]</sup> “Flexible embedded” is the core content of the party construction of social organizations, changzhou branch various social organizations, the social organizations may, according to their own professional advantage and resource advantage planning “party building and public welfare” project, guide the social organizations play a unique advantage, provide public services, set up service activity carrier of the masses, the party and social organizations for public service activities, public venture capital project, the combination of the party building element into the social organization's business activities. Through the promotion of the “Party building + public welfare” brand project, social workers provide professional services to the masses as party members and social workers, which will play a role of overlapping effects. On the one hand, the service objects can feel the care of the Party organization, and on the other hand, the party building of social organizations can get rid of the embarrassing situation of “two skins”. The effectiveness of “flexible embedding” can promote social organizations to approach party organizations more consciously, voluntarily and actively and carry out party-mass activities, so as to realize effective coverage of Party building work in substance. It can be seen that the integration of rigid regulations in system and flexible operation can realize the organic unity of “rigidity and softness” in form and essence of party building work in social organizations.

In short, the party building of social organizations is the link that started last and has the weakest foundation among the seven fields of party grassroots organization construction. Therefore, under the new situation requires the city party committees at all levels attach great importance to, the system first, mix, take effective measures to build social organization party construction platform, straighten out the party construction of social organization management system, establish and improve the funds safeguard system, improve the social organization of the party construction team enthusiasm, change the status of the party building work is weak social organization as soon as possible.

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